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22 December 1986

MEMORANDUM FOR:

[redacted]
Deputy Director for Legislation
Office of Congressional Affairs

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FROM:

Daniel A. Childs, Jr.
Comptroller

SUBJECT:

Comments on FY 1988 Intelligence Authorization Bill

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[redacted]
1. FY 1988 marks the first year in which the Department of Defense and all related agencies (including NFIP elements within DoD) are required to seek a two-year authorization and appropriation. Given that requirement, you may need to retitile the legislation as the "FY 1988-89 Intelligence Authorization Bill".

2. We may want to add a provision for CIA like the proposed Section 705 (on graduate training for minority recruits) to accompany that for NSA. Before doing so, however, you should get the views of the DDA and D/OP on this subject.

3. The proposed Sections 801-803 would use the statute to solve problems that might better be handled through negotiations between the DCI and Secretary of Defense or between the Director of DIA and the Secretary of Defense. Accordingly, I recommend that they be deleted from the bill.

-- Section 801 would except NFIP elements in DoD from unallocated/general reductions to the Defense budget. I believe that discussions with our committees and negotiations between the DCI and the Secretary of Defense are a better course of attack. An attempt to get Congress to enact this kind of protection before we have thoroughly explored all other alternatives with DoD is a needless use of the DCI's political capital.

-- Sections 802 and 803 appear to address issues that are strictly between DIA and DoD. With respect to Sec. 802, it is my impression that the matter can be solved (as it was for NSA) through an exemption from the Secretary of Defense. I believe that DIA should thoroughly pursue that path before seeking relief in the Intelligence Authorization Bill. Similarly, Sec. 803 uses the statute to address an internal DoD problem. While sympathetic to DIA's difficulties, I am opposed in principle to handling this type of issue in the statute before all other internal remedies have been exhausted.

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4. Similarly, I have serious reservations about including Sections 401 and 403 in the Intelligence Authorization Bill. These sections address topics that can be better dealt with as separate initiatives.

5. Please let me know if you need any expansion of these points.



Daniel A. Childs, Jr.

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